

# UPDATE: Survey of Electronic & Digital Signature Legislative Initiatives

## Appendix A: Federal Electronic Authentication--1998 Legislative Update

Federal Initiative	Status	Type <sup>1</sup>	Description	Use <sup>2</sup>	Class <sup>3</sup>	Effects <sup>4</sup>	Liability <sup>5</sup>	Authority	C.A.s Attributes <sup>6</sup>	Cross- Border <sup>7</sup>
H.R. 2991 Electronic Commerce Enhancement Act of 1997 (Eshoo, D-CA; Tauzin, R-LA)	Introduced 11/9/97	Elec	Permits electronic submissions for filing of forms with Federal government; allows private party accreditation for CAs	L	E	Μ	CA (commer- cially reasonable)	OMB, NTIA	G/P	S.O.S. to determine

- $^2$  "L"--"Limited" applicability law; "G"--"General" applicability law
- <sup>3</sup> "**P**"--Prescriptive; "**C**"--Criteria; "**E**"--enabling or neutral
- <sup>4</sup> "M"--same as Manual; "MC"--same as manual with California standard; "RP"--Rebuttable Presumption
- <sup>5</sup> "S"--Subscriber liability = reasonable care, CA Indemnification, and warranties; "CA"--CA liability = limits of certificate, actual damages, and warranties;
- <sup>6</sup> "G"--Government CA authorized; "P"--Private party authorized; "L"--Voluntary Licensing; "A"--Auditing authorized; "B&I"--Bonding & Insurance type guarantees required; "O"--Open or not specified

<sup>7</sup> " $\mathbf{R}$ "--reciprocity; " $\mathbf{C}$ "--Comity = "substantially similar" statute or other standard

<sup>&</sup>lt;sup>1</sup> "Elec"--Electronic Signature; "DSig"--Digital Signature; "Both"--digital & electronic signatures

Federal Initiative	Status	Type <sup>1</sup>	Description	Use <sup>2</sup>	Class <sup>3</sup>	Effects <sup>4</sup>	Liability <sup>5</sup>	Authority	C.A.s Attributes <sup>6</sup>	Cross- Border <sup>7</sup>
S. 1594 Digital Signature & Electronic Authentication Law (SEAL) of 1998 (Bennett, R-UT)	Introduced 2/2/98	Elec	Permits use of "electronic authentication" by financial institutions; cryptographic or other secure electronic methods permitted which (1) authenticate identity, (2) determine document was not altered, and (3) verify origination; preempts state regulation	L	E/C (applies unique criteria)	MC (unique criteria)		Federal banking agency or State bank supervisor		
H.R. 2937 Electronic Financial Services Efficiency Act of 1997 (Baker, R-LA)	Introduced 11/8/97	Both	Federal communications with digital signatures permitted; electronic signatures permitted otherwise unless prohibited by state law if it reliably establishes (1) identity and (2) subject not altered; apply Cal. criteria standard for new technologies; CA must belong to new National Associate of Certification Authorities (NACA)	G	C: Approved PKI + Signature Dynamics	MC		Secretary of Treasury with Standards Review Committee and NACA	Ρ	
H.R. 2676 Internal Revenue Restructuring and Reform Act of 1997 (Archer, R-TX)	Passed House	Elec	Authorizes Secretary of Treasury to develop procedures for the acceptence signatures in "digital and electronic" forms for tax filing; Seeks to have 80% electronic filing by 2007; Presumes accepted signature is "submitted and subscribed" by taxpayer	L	E	M with presump- tions for civil and criminal purposes		Secretary of Treasury		



# UPDATE: Survey of Electronic & Digital Signature Legislative Initiatives

## Appendix B: State Electronic Authentication--1998 Legislative Update<sup>1</sup>

State Initiative	Status	Type <sup>2</sup>	Description	Use <sup>3</sup>	Class <sup>4</sup>	Effects <sup>5</sup>	Liability <sup>6</sup>	Authority	C.A.s Attributes <sup>7</sup>	Cross- Border <sup>8</sup>
<i>ALABAMA</i> 1997 H.B. 405	Enacted	Elec	Permits electronic filing for state income tax forms	L	E	М				
ALASKA 1. 1997 H.B. 345 (1997 S.B. 232) 2. 1997 H.B. 415	Introduced	Elec Elec	Adopts electronic record type authentication; uses California standard Electronic filing for health care records	G L	C E	MC M				

<sup>1</sup> Recent changes are indicated in **bold** typeface.

- <sup>2</sup> "Elec"--Electronic Signature; "DSig"--Digital Signature; "Both"--digital & electronic signatures
- <sup>3</sup> "L"--"Limited" applicability law; "G"--"General" applicability law
- <sup>4</sup> "**P**"--Prescriptive; "**C**"--Criteria; "**E**"--enabling or neutral
- <sup>5</sup> "**M**"--same as Manual; "**MC**"--same as manual with California standard; "**RP**"--Rebuttable Presumption
- <sup>6</sup> "S"--Subscriber liability = reasonable care, CA Indemnification, and warranties; "CA"--CA liability = limits of certificate, actual damages, and warranties;
- <sup>7</sup> "G"--Government CA authorized; "P"--Private party authorized; "L"--Voluntary Licensing; "A"--Auditing authorized; "B&I"--Bonding & Insurance type guarantees required; "O"--Open or not specified

<sup>8</sup> "**R**"--reciprocity; "**C**"--Comity = "substantially similar" statute or other standard

State Initiative	Status	Type <sup>2</sup>	Description	Use <sup>3</sup>	Class <sup>4</sup>	Effects <sup>5</sup>	Liability <sup>6</sup>	Authority	C.A.s Attributes <sup>7</sup>	Cross- Border <sup>8</sup>
ARIZONA 1. 1996 H.B. 2444 (ARS § 41-121)	Enacted	Elec	Accepts filings with Secretary of State (S.O.S.)	L	E	М		S.O.S.		
2. <b>1998 H.B. 2518</b>	Engrossed	Both	Permits use of electronic signatures; defines digital signatures; permits filings with state agencies; authorizes demonstration projects	L	C, P (PKI)	MC				
ARKANSAS	None									
CALIFORNIA 1. 1995 A.B. 1577 (Cal. Gov't Code § 16.5) Regulations	Enacted	Elec Both	Same effect as written if (1) unique to the person using it; (2) capable of verification; (3) under sole control of user; (4) linked to data to allow invalidation; and (5) conforms to Regulations ("California Standard") Introduces acceptable technologies and allows additions; establishes duties; standards for C.A.s	L	C C: approved PKI + Signature Dynamics	MC	S	S.O.S. S.O.S.	L, A	
<ol> <li>2. 1997 A.B. 44</li> <li>3. 1997 S.B. 49</li> <li>4. 1997 S.B. 7</li> </ol>	Vetoed Enacted Amended 8/05/97	Study Elec Elec	Study by S.O.S. for digital electoral system Campaign Filings Candidates for Election amended version deletes electronic filing provisions	L	E E					
5. 1997 A.B. 2755	Enacted	Elec	Applies to Death Certificates	L	E			State Registrar		

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6. 1997 A.B. 721	Enacted	Elec	Permits electronic corporate securities filings compliant with California standards	L	С	MC				
7. 1997 S.B. 955	Committee 6/09/97	Elec	Authorizes acceptance by Health Care Service Plan providers	L	С	MC		Comm'r of Corp.		
8. <b>1998 A.B. 521</b>	Committee	DSig	Allows college form submission with "digital signatures"	L						
9. <b>1998 A.B. 2608</b>	Committee	Study	Create Dept. of Tech.; study privacy protection; plan for state use of digital signatures							
Colorado										
1. 1997 S.B. 155	Enacted	Elec	Electronic filing of financial statements	L	E	М		Filing Officer		
2. <b>1998 H.B. 1043</b>	Enacted	Elec*	Enacted version removed general recognition of electronic signatures	G	E	MC				
Connecticut										
1. Conn. Gen. Stat. §§ 19a-25a	Enacted	Elec	Authorizes regulations for electronic signatures for medical records	L	E			Comm'r of Public Health		
2. 1997 S.B. 1308	Died 6/04/97	Study	Task Force to report 1/98							
3. <b>1998 H.B. 5694</b>	Introduced	Elec	Permits electronic signatures for corporations act	L	E	M				
<b>DELAWARE</b> 1995 S.B. 458 (29 Del. Code 5942)	Enacted	Elec	Authorizes for state budget and fiscal business	L	E					

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<i>FLORIDA</i> 1. Fla. Stat. § 1.01 (1996 S.B. 942)	Enacted	Both & Study	Authorizes use of electronic signatures in lieu of written unless barred by law; permits use of digital signatures via PKI with Secretary of State; Task Force	G	DSig: P Elec: E	RPif in perceiv- able form		S.O.S.	0	
Committee Report	Submitted	DSig	Recommends S.O.S. to provide voluntary licensure, license and audit fees, insurance/bonding	G	Ρ	Same as HB 942	CA (implied)	S.O.S.	G/P, L, A, B&I	С
Regulations 2. 1997 H.B. 1413	Draft 11/97 Enacted	DSig DSig + Notary	S.O.S. regulations for CAs Authorizes S.O.S. to create notary publics for electronic notarizations and permit use of all electronically notarized documents; sets standards for CAs	G L	P P		CA (Practice Statement Only)	S.O.S.	G/P, L, A, B&I	R
3. 1997 H.B. 957 (1997 S.B. 998)	Passed House & Carryover 6/11/97	DSig + Notary	Similar to H.B. 1413 but contains no CA provisions	L	Ρ					R
<i>GEORGIA</i> 1. 1997 S.B. 103	Enacted	Elec & Study	Provides that writing req'ts met where parties agree to accept electronic signatures; encourages electronic commerce; created study	G	С	MC	S	S.O.S.		
2. 1997 H.B. 487	Enacted	Elec	Motor vehicle and traffic use; permits use of "digital signatures" using California standard variation	L	С	MC		Commn'r		

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3. 1997 H.B. 479	Enacted	Elec	Tax returns; authorizes regulations for use of electronic notarization	L	E	m		Commn'r		
4. 1997 S.B. 433	To Gov.	Elec., Notary Study	Permits use for notary req'ts; authorizes study	L	E					
<ol> <li>5. 1997 H.B. 1623</li> <li>6. 1997 S.B. 513</li> </ol>	Substituted	Elec n/a	Authorizes S.O.S. to promulgate rules for various code provisions to use electronic signatures (consistent with S.B. 103) Personal Financial	G	С					
6. 1997 S.B. 513	Senate	n/a	Security Actcriminalizes unauthorized use of digital signatures	G						
<i>HAWAII</i> 1. HRS 601	Enacted	Study	Study use of digital/electronic signatures in Judiciary Computer Systems							
2. 1997 S.B. 961	Carried Over	DSig	Based on Utah/ <i>Guidelines</i> Model	G	P	RP	S, CA	Dep't of Commerce	G/P (limited), L, A, B&l	No (C deleted)
<i>IDAHO</i> 1. 1998 S.B. 1496	Enacted	Elec.	Permits electronic	L	с	MC		Agency		
2. <b>1998 H.B. 221</b>	Enacted	Elec	signatures for public agencies Permits electronic	L	E	M		Specific		
			signatures for state business incorporation act							

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<i>ILLINOIS</i> 1. <b>1998 H.B. 3180</b> Based on Commission Draft of 12/15/97	Introduced	Both	Hybrid legislation; defines "secure electronic signatures" (SES) and permits general use; Utilizes UNCITRAL; California Criteria and PKI Mix; adopts UCC commercial	G	E,C & P	SES: RP DSig: RP Elec: M	S, CA (no indemnity)	S.O.S.(per- missive)	O, L (optional)	
<ol> <li>2. 1997 S.B. 516 (1997 H.B 276)</li> <li>3. 1998 H.B. 597</li> </ol>	Enacted Enrolled	Elec	reasonableness Permits use for communications between state agency and comptroller; adopts California standards Permits use for financial institution communications	L	с	MC MC		Comptroller		
<i>INDIANA</i> 1. 1997 S.B. 5a 2. 1997 H.B. 1945	Enacted Enacted	DSig DSig	Effective for state filings other than judicial, legislative, and educational; adopts California standard Similar to S.B. 5a	L	Pto be adopted Pto be adopted	MC MC		State Board of Accounts State Board of Accounts		
<i>Iowa</i> 1. Iowa Code § 48A.13 2. 1997 S.B. 457	Enacted Enacted	Elec Elec	Voter registration Permits electronic signatures for prescriptions; adopts California standard	L	E	MC		Voter Registration Comm'n N/S		

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3. 1997 H.B. 2474	Passed House	Both	Illinois/NCCUSL Type bill; recognizes secure electronic signatures (SES) and CA role	G	E, C & P	SES: RP DSig: RP Elec: M	S, CA (no indemnific ation)	Commn'r of Insurance (permissive)	Ρ	
<i>KANSAS</i> 1997 H.B. 2059	Enacted	Elec	Permits use of electronic signatures with California recognition standard variation	G	С	MCIf accepted		None	0	
<i>KENTUCKY</i> 1. <b>1998 H.B. 194</b>	Introduced	Both	Permits use of electronic signatures generally and dsigs. for notarized transactions; differentiates between open and closed system use for state communications	G	C, P	MC				
2. 1998 S.B. 390	Engrossed	Elec	Permits use of electronic signatures for contract administrator opinions	L						
3. <b>1998 H.B. 708</b> (1998 S.B. 350)	Passed House 3/9/98	Elec	Adopts electronic record and signatures with California criteria; valid if agreed	G	С	MC-if agreed				
Louisiana										
1. L.R.S. § 40:2144	Enacted	Elec	Medical Records	L	E			Dep't Health & Hospitals		
2. 1997 H.B. 1605	Enacted	Elec	Permits electronic signatures for health care providers on medical records	L	E			Dep't Health & Hospitals		
3. 1997 S.B. 609	Enacted	Elec	Vital records to include electronic documents and signatures	L	E			None		

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4. 1997 S.B. 294	Died 8/05/97	Elec	Evidentiary use of electronic bank records and signatures	L	E	M (for certain records)		None		
5. 1997 H.B. 1929	Died 8/05/97	Elec	Same as S.B. 609	L	E					
MAINE										
1. 1997 S.B. 473	Enacted	Elec	Not true, electronic signature lawpermits digital image of signature for motor vehicle code	L	P (signature Image)			S.O.S.		
2. 1997 H.B. 1525	Enacted (interim)	Elec	Permits retention and admissibility of electronic records	G	E	Μ				
MARYLAND										
<ol> <li>1. 1997 H.B. 1015 (1997 S.B. 822)</li> <li>2. 1997 H.B. 1386</li> </ol>	Died 8/01/97 Died 8/01/97	DSig Study	Based on Utah/ <i>Guidelines</i> Model Task Force to explore digital signatures, C.A.s, regulation, liability,	G	Ρ	RP	S, CA	S.O.S.	G/P, L, A, B&I	С
			recognition							
3. 1998 H.B.432	Introduced	DSig	Based on Utah/ <i>Guidelines</i> Model	G	Р	RP	S,CA	S.O.S	G/P, L, A, B&I	С
4. <b>1998 H.B. 523</b>	Introduced	Elec	Pilot program for "digital" signatures for state	L	С	MC		S.O.S.		
MASSACHUSETTS										
Draft Bill	Draft 11/4/97	Elec	Recognizes electronic records and signatures	G	E	М		None	0	
<i>MICHIGAN</i> 1997 S.B. 204	Committee 2/19/97	DSig	Based on Utah/ <i>Guidelines</i> Model	G	Ρ	RP	S, CA	Dept. of Consumer & Industry Services	G/P, L, A, B&I	С

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	<i>INNESOTA</i> Comprehensive Legislation	Enacted	Elec	Permits limited use of facsimile and digitized signatures in Dep't of Administration (Chpt 16B.05), worker comp. (Chpt. 176.281, 285); tax returns (Chpt. 289A. 07); and motor tax (Chpt. 296.041)	L	E					
2.	1997 S.B. 173 (1997 H.B. 56)	Enacted	DSig	Based on Utah/ <i>Guidelines</i> Model	G	Р	RP	S, CA	S.O.S.	G/P, L, A, B&I	С
3.	1997 S.B. 1905	Enacted	DSig	Establishes Office of Technology to direct policy; permits use of signatures authorized	L	E To be estab- lished	М		Comm'r of Admin.		
4.	1997 H.B. 241 (1997 S.B. 1096)	Enacted	Elec	Permits acceptance of electronic signatures for motor carrier documents	L	E	Μ		Comm'r of Transport.		
5.	1997 S.B. 240 (1997 H.B. 871)	Carried Over	Elec	Limited use by Dep't of Administration for state business of electronic signatures	L	E	М		Comm'r of Admin.		
6.	1997 S.B. 2068 (1997 H.B. 2706)	Enacted	DSig	Permits state agencies to license CAs; adds bond provisions	G	Ρ			State agencies		
7.	1997 S.B. 2044 (1997 H.B. 2707)	Introduced	DSig	Exempts government from inspection provisions of state act	G	Ρ					
8.	1997 H.B. 2200 (1997 S.B. 1951)	Introduced	Elec	Permits "electronic authentication" for license and software contracts	L	E					
9.	1997 H.B. 788 (1997 S.B. 1430)	Introduced	Elec	Bars use of "electronic signatures" for engineering certifications	L	n/a					

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<i>MISSISSIPPI</i> 1. 1997 H.B. 752 (1997 S.B. 2904)	Enacted	DSig	Generic digital signature statute that authorizes S.O.S. to regulate	G	Ρ	RP (implied)		S.O.S.	G/P, L, B&I	
2. 1997 H.B. 1313	Enacted	Elec	Permits filing with S.O.S. electronically	L	E					
<i>MISSOURI</i> 1. 1997 S.B. 16	Enacted	Elec	Reports by candidates for public offices permitted to be filed electronically if verifiable	L	E					
2. <b>1998 H.B. 1373</b> (1998 S.B. 794)	Introduced	Elec	Criteria based electronic signature law for filings with SOS	L	С	MC				
<ol> <li>1998 H.B. 1126 (1998 S.B. 708)</li> <li>1998 H.B. 985</li> </ol>	Introduced	Dsig n/a	Baed on Utah/ <i>Guidelines</i> Model Modifies electoral	G	Ρ	RP	S, CA	S.O.S Commn'r	G/P, L	С
5. <b>1998 H.B. 893</b>	Introduced	n/a	electronic filing statute Modifies electoral filing statute							
6. <b>1998 S.B. 729</b> (1998 S.B. 772)	Committee	n/a	Modifies electoral electronic filing statute							
<i>MONTANA</i> 1997 H.B. 468	Enacted	Elec	Creates electronic filing system for S.O.S.	L	E			S.O.S.		
<i>NEBRASKA</i> 1. 1997 L.B. 286	Carried Over	Elec	"Digital signatures" authorized as electronic means of identification utilizing California standard; encourages private use	L	С	MC		S.O.S.		
2. 1997 L.B. 42	Carried Over	Elec	Similar to L.B. 286; Authorizes the S.O.S. to promulgate regulations	G	С	MC		S.O.S.		

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3. 1997 L.R. 262	Died	Study	Study of digital signature policy issues							
4. <b>1997 L.B. 1122</b>	Introduced	Elec	Permits county election filings electronically	L	E					
5. 1997 L.B. 622	Enacted	Elec	Permits architectual or engineering use of electronic seals	L	E					
NEVADA										
1. 1997 A.B. 386	Enacted	Elec	Court clerk may accept image of signature for electronic filing	L	P (signature Image)					
2. 1997 S.B. 42	Enacted	Elec	Permits electronic symbols for facsimile or written signatures for state officers	L	E			Comptroller		
New HAMPSHIRE										
1. 1997 S.B. 207	Enacted	Both	Recognizes electronic signatures and authorizes the S.O.S. to create regulations for public and private C.A.s	G	E/C & P	MC (Permis- sive)		S.O.S.	G/P, L	
2. 1997 H.B. 290	Passed House	Dsig	Provides for digital signatures definition and PKI; amended version eliminated recognition of electronic signatures	G	P PKI	М			0	
New Jersey										
1 1997 A.B. 1727	Introduced	Elec	Medical Records authorizations	L	E					
2 <b>1998 A.B. 280</b>	Introduced	Elec	Medical Records use	L	E					

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<i>NEW MEXICO</i> 1996 H.B. 516 (NMSA §§ 14-15-1 <i>et seq.</i> )	Enacted	DSig	Establishes Office of Electronic Documentation within S.O.S. for C.A. and electronic registrations for transactions with the state	L	Ρ	M (Intent to rely)		S.O.S.		
Regulations	Proposed	DSig	Regulations of H.B. 516	L	Ρ		S (keep private only)	S.O.S. & Comm'n of Public Records		
NEW YORK										
1. 1997 A.B. 6813 (1997 S.B. 2238)	Committee	DSig	Based on Utah/ <i>Guidelines</i> Model	G	Ρ	RP	S, CA	S.O.S.	G/P, L, A, B&I	С
2. <b>1997 S.B. 6197</b> (1997 A.B. 9636)	Introduced	Elec	Electronic presciptions allowed	L	E					
North Carolina										
1. 1997 H.B. 290	Died	Study	Study of electronic commerce issues including signatures and C.A.s							
2. 1997 H.B. 1047	Died	Study	Study of electronic commerce policy and feasibility for state agencies							
3. 1997 H.B. 925 (1997 S.B. 1005)	Died	Elec	Protection of health information to extend to electronic and digital signatures with UCC, ABA and NCCUSL type standards	L	E					
<i>NORTH DAKOTA</i> 1. 1997 S.C.R. 4024	Enacted	Study	Study for state records management and email							

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2. 1997 S.B. 2071	Enacted	Elec	Authorizes the S.O.S. to adopt rules for signature recognition for tax and motor vehicle registration	L	E			S.O.S.		
<i>Оніо</i> 1997 Н.В. 243	Enacted	Elec	Authorizes use for Medical Records	L	Е	М		Dep't Health		
<ul> <li>OKLAHOMA</li> <li>1. Bankers Association Draft</li> <li>2. 1997 H.B. 1690</li> <li>3. 1997 H.B. 3287</li> <li>4. 1997 H.B. 3102</li> </ul>	Not Introduced Enacted Engrossed Engrossed	Elec Study Study Elec	Recognizes the use of electronic records and signatures Task Force Digital signature pilot program and task force Electronic record and	G G	E	M				
			signature act; similar to Massachussetts draft							
<b>OREGON</b> 1. 1997 S.B. 125	Enacted	Both	Trust companies may use digital & electronic signatures and serve as authentication authorities	L	E&P					
2. 1997 H.B. 3046	Enacted	Both	Permits electronic signatures but provides for digital signatures definition and PKI Amended version authorizes licensing scheme for C.A.s	G	DSig: P Elec: E	M (if listed by Dep't)		Dep't of Consumer & Business Services	O, L	
<b>P</b> ENNSYLVANIA 1997 S.B. 1385	Introduced	Elec	Authorizes regulations for "digital signatures" to be filed with Securities Commission	L	E			Securities Commission		

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<b><i>RHODE ISLAND</i></b> 1. 1997 H.B. 6118	Enacted	Elec	Authorizes electronic signatures and communications for state	L	E/C	MC (Permis- sive)		S.O.S.		
2. 1997 S.B. 612	Carried Over	DSig	agencies Based on Utah/ <i>Guidelines</i> Model; S.O.S. to implement	G	Ρ	RP	S, CA	Division of Public Utilities	G/P, L, A, B&I	С
South Carolina	None									
South Dakota	None									
<i>TENNESSEE</i> 1. 1997 H.B. 1718 (1997 S.B. 1090)	Enacted	Elec	Judicial use authorized for filings	L	E			Courts		
2. 1997 S.B. 525 (!997 H.B. 922)	Enacted	Elec	Recognizes electronic records and signatures; extends to statute of frauds	G	E	Μ				
3. 1997 S.B. 2071 (1997 H.B. 2129)	Enacted	Elec	Permits courts to use electronic signatures	L	E	М		Courts		
<i>TEXAS</i> 1. 1997 H.B. 984	Enacted	Elec	Authorizes use of electronic signatures to authenticate electronic communications; prescribes California standard for transactions	G(UC C) + L	E/C	UCC: M State:MC		Comptroller; state auditor; A.G.		
2. 1997 H.B. 645	Enacted	Elec	with state Authorizes use of "digital signatures" submitted to comptroller	L	E	М		Comptroller		
3. 1997 S.B. 370	Enacted	Elec	Authorizes use of "digital signatures" for license applications	L	С	MC				

State Initiative	Status	Type <sup>2</sup>	Description	Use <sup>3</sup>	Class <sup>4</sup>	Effects <sup>5</sup>	Liability <sup>6</sup>	Authority	C.A.s Attributes <sup>7</sup>	Cross- Border <sup>8</sup>
4. 1997 S.B. 748 (1997 S.B. 787)	Died	Elec	Same as H.B. 984 but limited to state agencies	L	С	MC		Comptroller; state auditor; A.G.		
5. Regulations	Final	Both	Acceptable authentication types for state transactions	L	C: Approved PKI + Signature Dynamics	MC				
ИТАН										
1. Utah Code § 45-3- 101 <i>et seq.</i>	Enacted	DSig	Creates C.A. licensing scheme; regulations; liability ("Utah/ <i>Guidelines</i> Model")	G	Ρ	М		Dep't of Commerce	L	
2. 1996 S.B. 188	Enacted	DSig	Major amendment to Digital Signature Act to define terms, req'ts, enforcement, etc. "Digital Signature" defined as using asymmetric cryptosystem to determine whether (a) signature was created using correct private key and (b) message has been altered	G	Ρ	RP	S, CA	Div. Corp. Comm. Code	G/P, L, A, B&I	С
Regulations R154-10	Enacted 11/1/97	DSig	Set certificate, practice statement, guarantee standards	G	Ρ			Div. Corp. Comm. Code		
3. 1997 H.B. 95	Died 3/05/97	Notary	Sets standards for cyber- notary	L	Р					
4. 1998 S.B. 107	Enacted	Notary	Permits digital signature notorization	L	Р					
Vermont										
1. 1997 H.B. 60	Carried Over	DSig	Based on Utah/ <i>Guidelines</i> Model	G	Р	RP	S, CA	S.O.S.	G/P, L, A, B&I	С
2. <b>1997 S.B. 206</b>	Introduced	DSig	Similar as H.B. 60; new in 1998 session							

State Initiative	Status	Type <sup>2</sup>	Description	Use <sup>3</sup>	Class <sup>4</sup>	Effects <sup>5</sup>	Liability <sup>6</sup>	Authority	C.A.s Attributes <sup>7</sup>	Cross- Border <sup>8</sup>
<i>VIRGINIA</i> 1. 1996 H.J.R. 195 2. 1997 S.B. 923	Enacted Enacted	Study Elec	Study Authorization Amends commercial code to recognize signature if "intended"; Council to draft regulations for public transactions	G	E/C	UCC: MC (per- missive)		Council on Information Management for public transactions		
3. 1997 H.B. 822	Introduced	DSig	Based on Utah/Guidelines Model	G	Р	RP	S, CA	Corporate Comm'n	G/P (limited), L, A, B&I	No (C removed
<ol> <li>1997 H.B. 2138</li> <li><b>1998 S.B. 153</b></li> </ol>	Enacted Enacted	Study Elec	Study Group Amends electronic signature law; requires use of criteria standards by Council	G	С	МС			Λ, Βαι	)
<ol> <li>1998 S.B. 154</li> <li>1998 H.B. 794</li> </ol>	Introduced Engrossed	Elec Elec	Electronic balloting Electronic court filing	L	E					
WASHINGTON										
1. 1996 S.B. 6423 (RCW 19.34)	Enacted	DSig	Based on Utah/ <i>Guidelines</i> Model	G	Р	RP	S, CA	S.O.S.	G/P, L, A, B&I	С
2. 1997 S.B. 5308	Enacted	DSig	Amends S.B. 6423; S.O.S. no longer authorized to be CA; parties may vary by agreement	G	Ρ	RP (Person need not accept)	S (unless certificate expired), CA (includes lost profits)	S.O.S.	P, L, A, B&I	
WAC § 434-200	Final	DSig	Proposed regulations for CAs and repositories	G	Р	RP	. ,	S.O.S.	P, L, A. B&I	
3. <b>1997 H.B. 2931</b> (1997 S.B. 6582)	Enacted	DSig	Amends Washington Act; modifies licensing scheme for background checks; protection of proprietary information	G	Ρ					
West Virginia										

State Initiative	Status	Type <sup>2</sup>	Description	Use <sup>3</sup>	Class <sup>4</sup>	Effects <sup>5</sup>	Liability <sup>6</sup>	Authority	C.A.s Attributes <sup>7</sup>	Cross- Border <sup>8</sup>
1. W.V. Code § 30-3-13	Enacted	Elec	Permits use of electronic signatures for medical professionals	L	E	М				
2. <b>1998 H.B. 4293</b>	Substituted	Elec	Electronic Authorization Actgeneral recognition and use of electronic signature authorized	G	E	Μ		S.O.S.	G/P	
WISCONSIN	None									
1. 1997 A.B. 811	Introduced	DSig + Study	Not true electronic signature law despite electronic signatures definition because recognition requires CA process	G	Ρ	М		Dept. of Financial Institutions	G/P	
2. 1997 A.B. 100	Enacted	Elec	Permits electronic signatures for state construction contracts	L	С	MC		Dept. of Admin.		
<i>WYOMING</i> Wyo. Stat. 9-1-306	Enacted	Elec	Authorizes electronic filing with S.O.S.; extends civil and criminal liability	L	E			S.O.S.		



# UPDATE: Survey of State Electronic & Digital Signature Legislative Initiatives

# **APPENDIX C: STATE SUMMARY OVERVIEW**

State Initiative	Status	Study	Electronic	Digital	General	Limited
ALABAMA	None					
1997 H.B. 405	Enacted		Х			Х
ALASKA	None					
1. 1997 H.B. 345 (1997 S.B. 232)	Introduced		Х		Х	
2. 1997 H.B. 415	Introduced		Х			Х
ARIZONA						
1. 1996 H.B. 2444 (ARS § 41-121)	Enacted		Х			Х
2. 1998 H.B. 2518	Engrossed		Х	Х		Х
ARKANSAS	None					
CALIFORNIA						
1. 1995 A.B. 1577 (Cal. Gov't Code § 16.5)	Enacted		Х			Х
1997 Regulations	Final		Х	Х		Х
2. 1997 A.B. 44	Passed 9/2/97	Х				
3. 1997 S.B. 49	Enacted		Х			Х
4. 1997 S.B. 7	Amended 8/05/97		Х			Х
5. 1997 A.B. 2755	Enacted		Х			Х
6. 1997 A.B. 721	Enacted		Х			Х
7. 1997 S.B. 955	Committee 6/09/97		Х			Х
8. 1998 A.B. 2608	Committee	Х				
9. 1998 A.B. 521	Committee			Х		Х
COLORADO						
1. 1997 S.B. 155	Enacted		Х			Х
2. 1998 H.B. 1043	Died signature component		Х		Х	
Connecticut						
1. Conn. Gen. Stat. § 19a-25a	Enacted		Х			Х
2. 1997 S.B. 1308	Died 6/04/97	Х				

State Initiative	Status	Study	Electronic	Digital	General	Limited
3. 1998 H.B. 5694	Introduced		Х			Х
Delaware						
1995 S.B. 458 (29 Del. Code 5942)	Enacted		X			Х
Florida						
1. 1996 S.B. 942	Enacted	Х	Х	Х	Х	
Committee Report	Submitted	Х		Х	Х	
2. 1997 H.B. 1413	Enacted		Х	Х		X (Notary)
3. 1997 H.B. 957 (1997 S.B. 998)	Passed House & Carryover 6/11/97		X	Х		X (Notary)
Georgia						
1. 1997 S.B. 103	Enacted	Х	Х		Х	
2. 1997 H.B. 487	Enacted		Х			Х
3. 1997 H.B. 479	Enacted		Х			Х
4. 1997 S.B. 433	To Gov.	Х	Х			X (Notary)
5. 1997 H.B. 1623	Substitute d 2/17/98		X		X	
HAWAII						
1. HRS 601	Enacted	Х				
2. 1997 S.B. 961	Carried Over			Х	Х	
Ідано	None					
1. 1998 S.B. 1496	Enacted		Х			Х
2. 1998 H.B. 221	Enacted		Х			Х
Illinois						
1. Commission Draft (12/15/97 draft)	Final		Х	Х	Х	
2. 1997 S.B. 516 (1997 H.B. 276)	Enacted		X	Х		X
3. 1998 H.B. 3180	Introduced		X	Х	Х	
4. 1998 H.B. 597	Enrolled		Х			X
INDIANA						
1. 1997 S.B. 5a	Enacted			Х		Х
2. 1997 H.B. 1945	Enacted			Х		Х
Iowa						
1. Iowa Code § 48A.13	Enacted		Х			Х
2. 1997 S.B. 457	Enacted		X			X
3. 1997 H.B. 2474	Passed House		X	Х	Х	

State Initiative	Status	Study	Electronic	Digital	General	Limited
KANSAS						
1997 H.B. 2059	Enacted		Х		Х	
Kentucky	None					
1. 1998 H.B. 194	Both		Х	Х	Х	
2. 1998 S.B. 390	Engrossed		Х			Х
3. 1998 H.B. 708 (1998 S.B. 350)	Passed House		Х		Х	
LOUISIANA						
1. L.R.S. § 40:2144	Enacted		Х			Х
2. 1997 H.B. 1605	Enacted		X			X
3. 1997 S.B. 609	Enacted		X			X
4. 1997 S.B. 294	Died 8/05/97		X			X
5. 1997 H.B. 1929	Died 8/05/97		Х			Х
MAINE						
1 1997 S.B. 473	Enacted		Х			Х
2 1997 H.B. 1525	Enacted		Х		Х	
MARYLAND						
1. 1997 H.B. 1015 (1997 S.B. 822)	Died 8/01/97			Х	Х	
2. 1997 H.B. 1386	Died 8/01/97	Х				
3. 1998 H.B. 432	Introduced			Х	Х	
4. 1998 H.B. 523	Introduced		Х			Х
MASSACHUSETTS						
Draft Bill (11/4/97)	Not Introduced		Х		Х	
MICHIGAN						
1997 S.B. 204	Committee 2/19/97			Х	Х	
Minnesota						
1. Comprehensive Legislation	Enacted		Х			Х
2. 1997 S.B. 173 (1997 H.B. 56)	Enacted			Х	Х	
3. 1997 S.B. 1905	Enacted			Х		Х
4. 1997 H.B. 241 (1997 S.B. 1096)	Enacted		X			Х
5. 1997 S.B. 240 (1997 H.B. 871)	Carried Over		X			Х
6. 1997 S.B. 2068 (1997 H.B. 2706)	Enacted			Х	X	

State Initiative	Status	Study	Electronic	Digital	General	Limited
7. 1997 S.B. 2044 (1997 H.B. 2707)	Introduced			Х	Х	
8. 1997 H.B. 788 (1997 S.B. 1430)	Introduced		X			Х
9. 1997 H.B. 2200 (1997 S.B. 1951)	Introduced		Х			Х
MISSISSIPPI						
1. 1997 H.B. 752 (1997 S.B. 2904)	Enacted			Х	Х	
2. 1997 H.B. 1313	Enacted		Х			Х
Missouri						
1. 1997 S.B. 16	Enacted		Х			Х
2. 1998 H.B. 1373 (1998 S.B. 794)	Introduced		Х			Х
3. 1998 H.B. 1126 (1998 S.B. 708)	Introduced			Х	Х	
Montana						
1997 H.B. 468	Enacted		Х			Х
NEBRASKA						
1. 1997 L.B. 286	Carried Over		X			Х
2. 1997 L.B. 42	Carried Over		Х		Х	
3. 1997 L.R. 262	Died	Х				
4. 1997 L.B. 1122	Introduced		Х			Х
5. 1997 L.B. 622	Enacted		Х			Х
NEVADA						
1. 1997 A.B. 386	Enacted		Х			Х
2. 1997 S.B. 42	Enacted		X			Х
New Hampshire						
1. 1997 S.B. 207	Enacted		X	Х	Х	
2. 1997 H.B. 290	Passed House			Х	X	
New Jersey						
1. 1997 A.B. 1727	Introduced		Х			Х
2. 1998 A.B. 280	Introduced		X			X
NEW MEXICO						
1996 H.B. 516 (NMSA	Enacted			Х		Х
§§ 14-15-1 <i>et seq.</i> ) Regulations	Proposed			Х		Х
NEW YORK						
1. 1997 S.B. 2238	Committee			Х	Х	
(1997 A.B. 6813)	2/05/97					

State In	itiative	Status	Study	Electronic	Digital	General	Limited
2. 1997 S.B (1997 A.B		Introduced		Х			Х
NORTH CAL	ROLINA						
1. 1997 H.B	3. 290	Died	Х				
2. 1997 H.B	8. 1047	Died	Х				
3. 1997 H.B (1997 S.B		Died		Х			Х
NORTH DAI	KOTA						
1. 1997 S.C	.R. 4024	Enacted	Х				
2. 1997 S.B	3. <b>207</b> 1	Enacted		Х			Х
Оніо							
1997 H.B. 24	.3	Enacted		Х			Х
OKLAHOMA		Not		N			
1. Bankers Associat	tion Draft	Not Introduced		X		X	
(6/17/97							
2. 1997 H.B		Enacted	Х				
3. 1997 H.B		Engrossed	Х		Х		Х
4. 1997 H.B	3. 3102	Engrossed		Х		Х	
Oregon							
1. 1997 S.B	3. 125	Enacted		Х	Х		Х
2. 1997 H.B	3. 3046	Enacted		Х	Х	Х	
PENNSYLVA		None					
1997 S.B. 13		Introduced		Х			Х
D							
<i>RHODE ISL</i> 1. 1997 H.B		Enacted					X
		Carried		Х		X	Х
2. 1997 S.B	0.012	Over			Х	X	
SOUTH CAR	ROLINA	None					
SOUTH DAN	KOTA	None					
Tennessei							
1. 1997 H.B (1997 S.B	3. 1090)	Enacted		Х			Х
2. 1997 S.B (1997 H.I	B. 2129)	Enacted		Х			Х
3. 1997 S.B (1997 H.I		Enacted		Х		Х	
TEXAS							
1. 1997 H.B	8. 984	Enacted		Х		Х	Х
	ons	Final		Х	Х		Х

State Initiative	Status	Study	Electronic	Digital	General	Limited
2. 1997 H.B. 645	Enacted		X			Х
3. 1997 S.B. 370	Enacted		X			Х
4. 1997 S.B. 748	Died		X			Х
(1997 S.B. 787)	8/06/97					
UTAH						
1. Utah Code § 45-3- 101 <i>et seq.</i>	Enacted			Х	X	
2. 1996 S.B. 188	Enacted			Х	Х	
Regulations R154-10	Final			Х	Х	
4. 1997 H.B. 95	Died 3/05/97			Х		X (Notary)
5. 1998 S.B. 107	Enacted			Х		X (Notary)
Vermont						
1. 1997 H.B. 60	Carried Over			Х	Х	
2. 1997 S.B. 206	Introduced			Х	Х	
Virginia						
1. 1996 H.J.R. 195	Enacted	Х				
2. 1997 S.B. 923	Enacted		Х		Х	
3. 1996 H.B. 822	Introduced			Х	X	
4. 1997 H.B. 2138	Enacted	Х				
5. 1998 S.B. 153	Enacted		Х		Х	
6. 1998 S.B. 154	Introduced		Х			Х
7. 1998 H.B. 794	Engrossed		Х			Х
WASHINGTON						
1. 1996 S.B. 6423	Enacted			Х	Х	
2. 1997 S.B. 5308	Enacted			Х	Х	
WAC § 434-200	Final			Х	Х	
3. 1997 H.B. 2931 (1997 S.B. 6582)	Enacted			Х	Х	
West Virginia	None					
1. W.V. Code § 30-3-13	Enacted		X			Х
2. 1998 H.B. 4293	Substitute d		X X		Х	
WISCONSIN	None					
1. 1997 A.B. 811	Introduced	Х		Х	Х	
2. 1997 A.B. 100	Enacted		Х			Х
WYOMING						
Wyo. Stat. 9-1-306	Enacted		Х			Х



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#### **APPENDIX D: TRANSACTIONAL SCOPE<sup>1</sup>**

General Application	<u>on (44)</u>	Limited Application	<u>on (74)</u>	State Studies	<u>(16)</u>
Alaska	(1)	Alabama*	(1)	California	(2)
Colorado	(1)	Alaska	(1)	Connecticut	(1)
Florida*	(1)	Arizona*	(2)	Florida*	(1)
Georgia*	(2)	California* (regs)	(8)	Georgia*	(1)
Hawaii	(1)	Colorado*	(1)	Hawaii*	(1)
Iowa	(1)	Connecticut*	(2)	Illinois*	(1)
Illinois	(1)	Delaware*	(1)	Maryland	(1)
Kansas*	(1)	Florida (notary)*	(2)	Nebraska	(1)
Kentucky	(2)	Georgia*(notary)	(3)	North Carolina	(2)
Maine*	(1)	Idaho*	(2)	North Dakota*	(1)
Maryland	(2)	Illinois*	(2)	Oklahoma*	(2)
Massachusetts	(1)	Indiana*	(2)	Virginia*	(1)
Michigan	(1)	Iowa*	(2)	Wisconsin	(1)
Minnesota*	(3)	Kentucky	(1)		
Mississippi*	(2)	Louisiana*	(5)		
Missouri	(1)	Maine*	(1)		
Nebraska	(1)	Maryland	(1)		
New Hampshire*	(2)	Minnesota*	(5)		
New York	(1)	Mississippi*	(1)		
Oklahoma	(2)	Missouri*	(2)		
Oregon*	(1)	Montana*	(1)		
Rhode Island	(1)	Nebraska	(3)		
Tennessee*	(1)	Nevada*	(2)		
Texas*	(1)	New Jersey	(2)		
Utah*	(2)	New Mexico*	(1)		
Vermont	(2)	New York	(1)		
Virginia*	(3)	North Carolina	(1)		
Washington*	(3)	North Dakota*	(1)		
West Virginia	(1)	Ohio*	(1)		
Wisconsin	(1)	Oregon*	(1)		
		Pennsylvania	(1)		
		Rhode Island*	(1)		
		Tennessee*	(2)		
		Texas* (regs)	(5)		
		Utah (notary)*	(2)		
		Virginia*	(2)		
		Wisconsin	(1)		
		Wyoming*	(1)		

<sup>&</sup>lt;sup>1</sup> \* have enacted legislation or have on-going study; (#)--number of initiatives (does not include duplicate bills)



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#### **APPENDIX E:** LEGISLATIVE APPROACHES<sup>1</sup>

PKI/Digital Signature Approaches					
Utah/Guidelines		Broadly PKI or Other			
Prescriptive-Based (18)		Prescriptive-Based (24) <sup>2</sup>			
<u>General Initia</u>	atives	<b>General Initiatives</b>			
(G) Hawaii	(1)	(G) Florida*	(1)		
(G) Maryland	(2)	(G) Illinois	(1)		
(G) Michigan	(1)	(G) Iowa	(1)		
(G) Minnesota*	(3)	(G) Kentucky	(1)		
(G) Missouri	(1)	(G) Mississippi*	(2)		
(G) New York	(1)	(G) New Hampshire*	(2)		
(G) Rhode Island	(1)	(G) Oregon*	(1)		
(G) Utah*	(2)	(G) Wisconsin	(1)		
(G) Vermont	(2)	<b>Limited Initiatives</b>			
(G) Virginia	(1)	(L) Arizona	(1)		
(G) Washington*	(3)	(L) California (Regs.)	(2)		
		(L) Florida*(notary)	(2)		
		(L) Indiana*	(2)		
		(L) Minnesota*	(1)		
		(L) Nevada*	(1)		
		(L) New Mexico*	(1)		
		(L) Oregon*	(1)		
		(L) Texas (Regs)*	(1)		
		(L) Utah* (notary)	(2)		

<sup>&</sup>lt;sup>1</sup> \* enacted legislation; "L"--limited application legislation; "G"--general application legislation; (#)--number of initiatives (does not include duplicate bills)

<sup>&</sup>lt;sup>2</sup> Includes "combination" initiatives (*see* Appendix F).

## Other Approaches to Authentication: Criteria & Enabling

Limited Califo <u>Criteria Based</u>		General Califo <u>Criteria Based</u>		Limited Signat <u>Enabling (49)</u>	ure	General Signatı <u>Enabling (16)</u>	ure
California*	(3)	Alaska	(1)	Alabama*	(1)	Colorado	(1)
Georgia*	(1)	Georgia*	(2)	Alaska	(1)	Florida*	(1)
Illinois*	(2)	Iowa	(1)	Arizona*	(2)	Iowa	(1)
Iowa*	(1)	Illinois	(1)	California*	(3)	Illinois	(1)
Missouri	(1)	Kansas*	(1)	Colorado*	(1)	Kentucky	(2)
Nebraska	(1)	Nebraska	(1)	Connecticut*	(2)	Maine*	(1)
Rhode Island*	(1)	New Hampshire*	(1)	Delaware*	(1)	Massachusetts	(1)
Texas*	(2)	Virginia*	(1)	Georgia* (notary)	(2)	New Hampshire*	(1)
Wisconsin*	(1)			Idaho*	(2)	Oklahoma	(2)

*Note:* New Hampshire and Rhode Island make permissive use of criteria while Iowa and Illinois use it as a test for "secure" status.

Limited Signat Enabling (49)	ure	General Signature <u>Enabling (16)</u>		
Alabama*	(1)	Colorado	(1)	
Alaska	(1)	Florida*	(1)	
Arizona*	(2)	Iowa	(1)	
California*	(3)	Illinois	(1)	
Colorado*	(1)	Kentucky	(2)	
Connecticut*	(2)	Maine*	(1)	
Delaware*	(1)	Massachusetts	(1)	
Georgia* (notary)	(2)	New Hampshire*	(1)	
Idaho*	(2)	Oklahoma	(2)	
Iowa*	(1)	Oregon*	(1)	
Kentucky	(1)	Tennessee*	(1)	
Louisiana*	(5)	Texas*	(1)	
Maine*	(1)	Virginia*	(1)	
Maryland	(1)	West Virginia	(1)	
Minnesota*	(4)			
Mississippi*	(1)			
Missouri*	(1)			
Montana*	(1)			
Nebraska	(2)			
Nevada*	(1)			
New Jersey	(2)			
New York	(1)			
North Carolina	(1)			
North Dakota*	(1)			
Ohio*	(1)			
Oregon*	(1)			
Pennsylvania	(1)			
Rhode Island*	(1)			
Tennessee*	(2)			
Texas*	(1)			
Virginia	(2)			
Wyoming*	(1)			



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#### **APPENDIX F: ELECTRONIC VS. DIGITAL SIGNATURES<sup>1</sup>**

Electronic Signature Laws				
LIMITE	LIMITED (60)		AL (16)	
Alabama*	(1)	Alaska	(1)	
Alaska	(1)	Colorado	(1)	
Arizona*	(1)	Georgia*	(2)	
California*	(6)	Kansas*	(1)	
Colorado*	(1)	Kentucky	(1)	
Connecticut*	(2)	Maine*	(1)	
Delaware*	(1)	Massachusetts	(1)	
Georgia*	(3)	Nebraska	(1)	
Illinois*	(2)	Oklahoma	(2)	
Idaho*	(2)	Tennessee*	(1)	
Iowa*	(2)	Texas*	(1)	
Kentucky	(1)	Virginia*	(2)	
Louisiana*	(5)			
Maine*	(1)			
Maryland	(1)			
Minnesota*	(4)			
Mississippi*	(1)			
Missouri*	(2)			
Montana*	(1)			
Nebraska	(3)			
Nevada*	(1)			
New Jersey	(2)			
New York	(1)			
North Carolina	(1)			
North Dakota*	(1)			
Ohio*	(1)			
Pennsylvania	(1)			
Rhode Island*	(1)			
Tennessee*	(2)			
Texas*	(4)			
Virginia*	(2)			
Wisconsin*	(1)			
Wyoming*	(1)			

<sup>&</sup>lt;sup>1</sup> \* enacted legislation; (#)--number of initiatives (does not include duplicate bills)

### **Digital Signature Laws (22)**

### LIMITED (12)

California (regs)	(2)
Florida* (notary)	(2)
Indiana*	(2)
Minnesota*	(1)
New Mexico*	(1)
Nevada*	(1)
Texas (regs)	(1)
Utah* (notary)	(2)

### GENERAL (22)

Hawaii	(1)
Maryland	(2)
Michigan	(1)
Minnesota*	(3)
Mississippi*	(2)
Missouri	(1)
New Hampshire	(1)
New York	(1)
Rhode Island	(1)
Utah*	(2)
Vermont	(2)
Virginia	(1)
Washington*	(3)
Wisconsin	(1)

# Combination Laws (7)

### LIMITED (2)

Arizona	(1)
Oregon*	(1)

#### GENERAL (6)

Florida*	(1)
Iowa	(1)
Illinois	(1)
Kentucky	(1)
New Hampshire*	(1)
Oregon*	(1)